

# WEST VIRGINIA LEGISLATURE

## 2021 REGULAR SESSION

Introduced

### House Bill 2107

FISCAL  
NOTE

BY DELEGATES HANNA AND HAYNES

[Introduced February 10, 2021; Referred to the Committee  
on Government Organization then the Judiciary]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article,  
 2 designated §5-30-1, §5-30-2, §5-30-3, §5-30-4, and §5-30-5, all relating to state  
 3 recognition of Native American Tribes; defining terms; designating certain tribes as  
 4 recognized by the state; establishing criteria for state recognition of additional tribes;  
 5 authorizing unique trademarks for certain arts and crafts; prohibiting gambling; and  
 6 providing penalty for unauthorized use of trademark.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 30. WEST VIRGINIA NATIVE AMERICAN TRIBES UNIQUE RECOGNITION,  
 AUTHENTICATION, AND LISTING ACT.**

**§5-30-1. State Recognition of Native American Tribes.**

1 (a) The Legislature of West Virginia finds and declares that the recognition by the state of  
 2 Native American Tribes is necessary to protect and preserve the cultural heritage of certain  
 3 citizens of this state. State recognition of official tribes would allow Native American citizens of  
 4 West Virginia access to certain educational opportunities, and certain economic development  
 5 assistance and would aid in the protection of certain unique cultural activities.

6 (b) This article shall be known as the “West Virginia Native American Tribes Unique  
 7 Recognition, Authentication, and Listing Act.”

8 (c) This article should be liberally construed to encourage and enhance state recognition  
 9 of Native American Tribes where recognized status is required to determine eligibility for  
 10 educational, cultural, and economic development opportunities, incentives, and programs,  
 11 including, but not limited to, applicable programs, grants, awards, and trademark recognition as  
 12 required or recognized pursuant to the Indian Arts and Crafts Act of 1990 and the subsequent  
 13 revisions to Public Law 101-644.

**§5-30-2. Definitions.**

1 As used in this article:

2           “Executive Director” means the Executive Director of the Herbert Henderson Office of  
3 Minority Affairs as appointed by the Governor pursuant to §5-29-1 et seq. of this code.

4           “Indian” means an individual who:

5           (1) Is a member of an Indian tribe;

6           (2) Is certified as an Indian artisan by an Indian tribe; or

7           (3) Is a direct lineal descendant of a person listed on the base roll of an Indian tribe,  
8 whether or not such individual qualifies for membership in the Indian tribe; or

9           (4) Is a direct lineal descendant of a person listed on a judgment fund distribution list, roll,  
10 or census of Indians or other document prepared and approved by the Secretary of the Interior or  
11 his or her authorized representative, whether or not such judgment fund distribution list, roll,  
12 census, or document is used by an Indian tribe to determine membership; or

13           (5) Is certified as a member of a recognized Indian tribe by an Indian organization  
14 recognized by this state pursuant to the provisions of this article.

15           “Indian Organization” means the Native American Indian Federation Incorporated, the  
16 Appalachian American Indians of West Virginia Incorporated, or other nonprofit Native American  
17 organization that:

18           (1) Is chartered as a 501(c)(3) with the state in which the organization is headquartered;

19           (2) Is dedicated to preserving Native American principles, traditions, culture, history,  
20 language, and arts;

21           (3) Performs free genealogical research to verify that an individual meets the definition of  
22 “Indian” as defined in this article; and

23           (4) Retains genealogical information collected on its members; or

24           (5) Is recognized by a state legislative body as an Indian organization or group, in which  
25 a majority of its members are recognized as Indians, or such organization is federally recognized  
26 as an Indian organization, shall be considered to have satisfied the requirements of this article.

27           “Indian Tribe,” “Native American Tribe”, or “Tribe” means any Native American Indian  
28 Tribe, band, nation, or other organized group or community which:

29 (1) Is recognized by the United States Secretary of the Interior; or  
30 (2) Is recognized by any state in these United States as enacted by legislative action; or  
31 (3) Is recognized by this state, or is seeking recognition pursuant to the provisions of this  
32 article.

33 “Office” means the Herbert Henderson Office of Minority Affairs pursuant to §5-29-1 et  
34 seq. of this code.

35 “State Recognized Tribe” or “West Virginia Recognized Tribe” means any Native American  
36 Indian Tribe, band, nation, or other organized group or community as designated by this article or  
37 as recognized in the initial enactment of this article or as recognized pursuant to the provisions  
38 for recognition as proscribed by this article.

39 “Secretary” means the West Virginia Secretary of State.

40 “Trademark”, or “West Virginia Native American Trademark” or “Native American  
41 Trademark” means any word, name, symbol, mark, or any combination thereof used by a person  
42 or tribe to identify and distinguish a unique product, service or good, made or provided exclusively  
43 in West Virginia by persons affiliated with or belonging to any recognized tribe in this state.  
44 Notwithstanding any other provisions of this code to the contrary and unless otherwise specifically  
45 implied in connection with this article, the term “trademark” may not reduce or restrict the authority  
46 of the Secretary of State to issue such trademarks and require such application and fees as  
47 required pursuant to the provisions of §47-2-1 et seq. of this code.

**§5-30-3. Recognized Native American Tribes of West Virginia.**

1 (a) Upon enactment of this article the tribes and qualified members of such tribes may be  
2 recognized as Native American Tribes of West Virginia and Native American peoples of West  
3 Virginia including, but not limited to, the purposes of:

4 (1) Establishing eligibility for various educational opportunities, including, but not limited  
5 to, grants, loans, and scholarships;

6 (2) Establishing eligibility for various economic development and other incentive programs  
7 including, but not limited to, grants, loans, and gifts;

8 (3) Establishing eligibility for the issuance and possession of unique trademarks for certain  
9 arts and crafts; and

10 (4) Establishing eligibility for participation or affiliation in any sanctioned or recognized  
11 activity including as such may be established pursuant to this article.

12 (b) The following tribes shall be officially recognized as Native American Tribes of West  
13 Virginia unless added to or removed from this list pursuant to the provisions of this article:

14 (1) Adena;

15 (2) Cayuga;

16 (3) Cherokee;

17 (4) Conoy;

18 (5) Delaware;

19 (6) Iroquois, including Mingo, Oneida, Onondaga, and Seneca;

20 (7) Ottawa;

21 (8) Shawnee;

22 (9) Sioux, including Blackfoot and Lakota;

23 (10) Susquehannock including Honniasont;

24 (11) Tutelo including Monacan and Saponi;

25 (12) Tuscarora;

26 (13) Uninh; and

27 (14) Wyandot.

28 (c) The following Indian organizations shall be officially recognized as Native American  
29 Tribes of West Virginia:

30 (1) Native American Indian Federation Incorporated; and

31 (2) The Appalachian American Indians of West Virginia Incorporated.

**§5-30-4. Application for recognition of tribes.**

1 (a) After the enactment of this article, Native American Tribes may apply for and petition  
2 for recognition of additional tribes as specified pursuant to this article.

3 (b) The process for application and recognition is as follows:

4 (1) The burden of proof is on the petitioning group, not the evaluators;

5 (2) The executive director may propose rules for legislative approval in accordance with  
6 the provisions of §29A-3-1 et seq. of this code for the purpose of requiring forms and describing  
7 the process for the evaluation and approval of Native American Tribes;

8 (3) The executive director shall review all requests for recognition of Native American  
9 Tribes;

10 (4) The executive director shall propose state recognition of Native American Tribes in the  
11 form of a rule, for legislative approval in accordance with the provisions of §29A-3-1 et seq, of this  
12 code;

13 (5) The executive director may recommend approval of a request for the recognition of a  
14 Native American Tribe or Native American people, if:

15 (A) The tribe or people are recognized by another state or by the United States Secretary  
16 of the Interior;

17 (B) The group's members have retained a specific Indian identity through time;

18 (C) The group demonstrates descent from a historical Indian group that lived within West  
19 Virginia's current boundaries at the group's first contact with Europeans; or

20 (D) The group traces the continued existence within West Virginia for four generations to  
21 the present.

22 (6) Criteria to be used in the evaluation of a request for recognition may include:

23 (A) Affidavits from elderly group members that the group has identified internally as  
24 "Indian";

25 (B) Affidavits by local area residents of descendants testifying that the group or individual  
26 members identified themselves as "Indian";

27 (C) Local, state, or federal records that show the group or individual members identified  
28 themselves as "Indian";

29 (D) Accounts by anthropologists that mention or describe the group or individual members

30 as “Indian” or by the name of the group or individuals seeking such recognition;

31 (E) Colonial, local, state, or federal records that show the group, or individual members of  
32 it, were identified as Indian or as their ancestral tribe;

33 (F) Documents evident of the formation of an organization, corporation, school, church, or  
34 such institution that identified the group as Indian or by the tribal name;

35 (G) Historical accounts including letters, reports, diaries, or other documentation  
36 describing encounters with the tribe;

37 (H) Letters or diaries from a government official describing the group as Indian or by the  
38 tribal name;

39 (I) Treaties, resolutions, agreements, or other governmental records or correspondence  
40 pertaining to the group’s lands or activities, including any record of encroachment on such lands  
41 or activities;

42 (J) Census records, tax records, land deeds, land patents, plat books, or other records  
43 mentioning the group’s location, members living nearby or otherwise describing such community  
44 structures; and

45 (K) Genealogy records of any current member or living ancestor appearing in public  
46 records as “Indian” or by group name.

47 (7) A petitioning group may be recognized if it has:

48 (A) A formally organized system of governance, with established bylaws and with  
49 membership criteria restricting membership to people proving genealogical descent from the  
50 historic tribe or from a historic membership roll;

51 (B) A formal petition or letter of intent signed by a simple majority of the members of the  
52 group seeking recognition; and

53 (C) Supporting documentation as described in this section.

54 (8) When the executive director approves a request to recognize a Native American Tribe,  
55 he or she shall include a description of the application and documentation supporting the approval  
56 in the annual report required pursuant to §5-26-1 of this code.

57 (9) A Native American Tribe may not be recognized until such recognition is adopted by  
58 an Act of the Legislature or pursuant to the provisions of this article.

**§5-30-5. Prohibiting gambling activity; unauthorized use of name or trademark; and**  
**penalty.**

1 (a) Nothing in this article may be construed to imply or permit gambling or gaming as  
2 regulated by the West Virginia Lottery Commission pursuant to the provisions of §29-22-1 et seq.,  
3 §29-22A-1 et seq., §29-22B-1 et seq., or §29-22C-1 et seq. of this code.

4 (b) No person may use a trademark as issued pursuant to this article nor hold themselves  
5 out to be a member of a recognized tribe in this state unless such trademark or membership is  
6 authorized and issued pursuant to the provisions of this article.

7 (c) A person engaging in unauthorized use of any trademark or the unauthorized use of  
8 the name or reference to any recognized Native American Tribe of this state, is guilty of a  
9 misdemeanor and, upon conviction thereof, shall be fined not more than \$2,500 or confined in a  
10 regional jail not more than six months, or both fined and confined.

NOTE: The purpose of this bill is to create the West Virginia Native American Tribes Unique Recognition, Authentication, and Listing Act.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.